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                UNITED STATES DISTRICT COURT.
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                  DISTRICT OF CONNECTICUT
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       INFOTELECOM, LLC
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                       Plaintiff.
                                      NO: 3:11cv739(JCH)
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                                      July 12, 2011
       vs.
                                      10:00 a.m.
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       ILLINOIS BELL TELEPHONE
       COMPANY,
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                       Defendant.
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                                      915 Lafayette Boulevard
                                      Bridgeport, Connecticut
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                       HEARING
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       B E F O R E:
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                       THE HONORABLE JANET C. HALL, U.S.D.J.
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       APPEARANCES:
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       For the Plaintiff :
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                  -- continued --
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For The Defendant : Dennis G. Friedman Mayer Brown LLP - IL 71 South Wacker Dr. Chicago, IL 60606 Edward J. Fitzgerald Southern New England Telephone Co 310 Orange St., 8th Fl. New Haven, CT 06510 Court Reporter : Terri Fidanza, RPR Proceedings recorded by mechanical stenography, transcript produced by computer. 

understand we're taking this through the allegation of the complaint so I think there would be Rule 11 problems with an allegation of a secret deal. The second is there's no private right of action in federal court for that action. The alleged violation unless there were some kind of claim for damages in which case there would be a right of action under Section 207 of the

THE COURT: I understand you to be suggesting that even if such a cause of action lay here or had been pled, that it couldn't be the basis for the equitable relief sought by the plaintiff?

Communications Act but we don't have that here.

MR. FRIEDMAN: Correct.

THE COURT: I was a bit surprised I guess I will say that you did not, you or your client in their briefing, did not rely more on the Trinko decision at the Second Circuit. And I guess my first question to you is to tell me if I'm wrong that when a case is decided by a circuit and five issues are addressed by that circuit opinion, two of those go up on a petition for cert, the court grants only one of the two questions posed and does its thing with respect to that one issue. In this case, it was an antitrust issue of the relationship between the Sherman Act and the FTCA but it makes no discussion and no mention of the opinion in the circuit below on matters

that I would say address the FTCA itself sort of. I can't say it is separate and apart from the antitrust issue but it was about the FTCA. Isn't that Second Circuit opinion in regard to the matter left unchanged by the Supreme Court cert still controlling law.

MR. FRIEDMAN: It is still controlling law, your Honor. I don't have a good explanation for why we didn't use it. I would attribute it to oversight.

THE COURT: Maybe it isn't as helpful as I think it is.

MR. FRIEDMAN: I would add on the question of whether a contract claim of the sort that Infotelecom alleges here, arises under 1331, frankly -- well, of course, if we thought we had a good Second Circuit decision on that, we would cite it but the law is so clear on that --

THE COURT: Okay. I guess I thought the language in Trinko that said the plaintiff's claim in this case "Only described conduct by the defendant that would violate the Intercommunication Agreement" and "therefore, the plaintiff had no cause of action pursuant to Sections 206 and 207 of the Communications Act."

MR. FRIEDMAN: Well.

THE COURT: Maybe it is not so directly on point. I do think the language in it suggested to me the

Second Circuit's view.

MR. FRIEDMAN: Infotelecom hasn't suggested that the court has jurisdiction over the contract claim pursuant to 207, right? Infotelecom said it is an arising under question and we have dealt with that.

THE COURT: All right.

MR. FRIEDMAN: If I may, your Honor, let me add to that as my memory is being refreshed, Infotelecom does not allege -- with respect to our treatment of Infotelecom under the Interconnection Agreement, Infotelecom does not allege that's a violation of the 96 Act.

THE COURT: Say that again.

MR. FRIEDMAN: I may be missing the import of your question. With respect to the contract question in this case, the meaning of the --

THE COURT: Delta.

MR. FRIEDMAN: The Delta and so forth. With respect to that issue, Infotelecom does not suggest that this court has jurisdiction under 207.

THE COURT: That's correct.

MR. FRIEDMAN: Nor does it suggest that there's a -- that there's a violation of the act with respect to the contract. The only violation of the act alleged in the complaint is a violation of 252I.

have to do in a preliminary injunction hearing in front of four different agencies.

MR. FRIEDMAN: In reality. There's a legal answer to that, then there's a reality. The reality is that AT&T appears before these state utility commissions all the time. Constantly has multiple matters pending there and is concerned about its relation with these commissions and if, for example, an ALJ in the exercise of what he or she thought was prudent administration, suggested to AT&T that it might be a good idea to not do anything drastic until the case had a chance to be heard, you can imagine the rest of the thought.

THE COURT: All right. I don't know if you want to add anything. I don't have anything further right now. I may after I hear from plaintiff's counsel, I may be back to you with some more questions.

MR. FRIEDMAN: Fine. Thank you, your Honor.

THE COURT: Is it Attorney Carter?

MR. CARTER: Yes, ma'am.

THE COURT: I would like to start with Trinko because if you heard my question to Attorney Friedman, I guess my first question would be would it be your view that the Second Circuit's discussion of local exchange carriers and entering into Interconnect Agreements is not good law because the Supreme Court chose to address one

aspect of the continuum?

MR. CARTER: Respectfully, your Honor, because the issue wasn't brief, I haven't looked at the issue in great detail but I would say as Mr. Friedman spoke earlier I think Trinko can be distinguished on the fact that it speaks to the issue of jurisdiction under 206 and 207 with regard to our claim under for the Interconnection Agreement issue under 1331. I would have to look more closely at that issue to address it in more detail but I'm not -- I wouldn't disagree with the general proposition if the Supreme Court didn't grant cert on the issue, that the Second Circuit opinion would remain.

THE COURT: I'm just struck in Trinko and maybe your bad luck that I just was on a panel about antitrust law and Trinko was a really big subject that we talked about. But the circuit in this case held after an incumbent local exchange fulfills the duties under the Telecommunications Act to enter into such agreement, file it and gets it approved, the carrier is "is then regulated directly by the Interconnection Agreement."

The court went on to conclude that the plaintiff's claim in that case "only described conduct by the defendant that would violate the Interconnection Agreement" and therefore, the plaintiff had no cause of action pursuant

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to 206 an 207 of the Communications Act which I think I heard you admit you didn't have a claim on this Delta escrow issue under 206 and 207, is that correct?

MR. CARTER: Correct. I think that in terms of looking at 206 and 207 of the act which allows you to bring claims against carriers, then the claim for the interpretation of the Interconnection Agreement is not pled based on 206 and 207 but is rather pled as a claim arising under federal law.

THE COURT: How does it arise under federal law? MR. CARTER: Certainly. The claim arises under federal law because as Verizon Maryland Two under the Fourth Circuit decision under the Supreme Court ruled in the Verizon Maryland decision, reviewed this issue and they concluded that it arose under federal law because Interconnection Agreements are the manner in which Congress chose to implement the local telecommunications competition requirements and the contract is a mandated agreement that is required by Congress and that it is not analogous to or simply a contract between private parties. Yet because Congress requires Interconnection Agreements and requires the incumbent such as AT&T to open their networks to local competition. That the agreement itself becomes part of and arising out of federal law. And Verizon Maryland concluded, the Fourth

Circuit in Verizon Maryland Two decision concluded this.

Respectfully we believe it is your opinion in Southern

New England Telephone v. Global Naps. Also concluded

that to the extent that the Global Naps was raising a

breach of Interconnection claim, it was a claim subject

to Section 1331 jurisdiction. We also point to in a case

that AT&T neither addresses nor distinguishes which is a

recent Eastern District of Virginia decision. Most

recent decision was issued that we're aware of where that

court concluded as well that the Interconnection

Agreement is an agreement mandated by federal law and

that arises under federal law and sufficient to give the

court 1331 jurisdiction over that claim.

THE COURT: You have said a lot. Let me now come back. Let me start with the basic principals.

Would you agree with me that the a claim for a breach of contract is not a federal claim just because the contract is mandated by federal law?

MR. CARTER: I would agree with you --

THE COURT: I hope the answer is going to be yes. Otherwise you are going to have to tell me that Empire Health Choice Assurance versus McVeigh as recent as yesterday was reversed by the Supreme Court. I'm quoting the holding of that opinion.

MR. CARTER: Certainly, your Honor. Certainly,

your Honor. I would say that the Supreme Court has made a variety of decisions about whether a particular contract arises under federal law and, for example --

THE COURT: Would that be a yes? Could you answer my question first, then I will permit you a few moments to respond. Five minute responses are counter productive.

MR. CARTER: Thank you, your Honor. It is not the case that every contract that is created in conjunction with federal law is a contract that arises under federal law.

THE COURT: So you would agree with me the other day when I remanded a case in which plaintiff sued a defendant for not playing the bills that they sent to them and the defendant responded these all contracts arise under Medicare. Put aside the fact he had the well pleaded complaint problem under federal jurisdiction.

Even if he brought his own claim that still would not be a federal question just because the underlying obligation arose out of a federal scheme known as Medicare, right?

MR. CARTER: I don't disagree with you there,

your Honor.

THE COURT: Then let's go to Verizon Maryland.

Am I mistaken? My understanding in reading of Verizon

Maryland was that the facts and the status or posture of

that case when it reached the Fourth Circuit was upon review of a state utility commission interpretation of an Interconnection Agreement, am I correct?

MR. CARTER: That is correct, your Honor.

THE COURT: Isn't that quite a different circumstance than the one we're in right now where you asked me in the first instance to take jurisdiction over contract dispute relating to an agreement approved, in effect created by the DPUC of Connecticut.

MR. CARTER: Your Honor, I do agree with you that there is a different situation. But I believe that the important distinction here that we believe is the appropriate analysis is that the determination of whether the court has original jurisdiction under 1331 is a decision that the Supreme Court and the Verizon Maryland Two opinion concludes that the contract is a contract that arises under federal law and that the second level of analysis that is certainly the point that you made, is whether there's an affirmative defense that would deprive the court of jurisdiction because of a failure to exhaust administrative remedies.

THE COURT: But I'm still -- I'm still confused.

It's easy to say that this is issue arises under federal law. The problem is I can't get my hands wrapped around how your claim for breach of an Interconnection Agreement

not relating to a federal tariff but relating to in effect contractual business relationship between the parties on an escrow agreement that isn't required by the federal law, isn't required by the tariffs that are approved under federal law. I'm not saying there might be other issues between the parties that aren't federal jurisdiction but how this dare I say simple contract issue arises under federal law.

MR. CARTER: Certainly. Your Honor, as the court in Verizon Maryland Two recognized the payment of intercarrier compensation is a key feature of the Interconnection Agreement process. It is in fact central to that requirement within the Interconnection Agreement.

THE COURT: I would agree with you. I wouldn't necessarily disagree with the Fourth Circuit but they also said that not every dispute about the term in the ICA belongs in federal court. Their facts one were an appeal and two -- in other words, those parties had gone to the DPUC already but probably more importantly, I believe their dispute addressed in effect the tariff that had been approved under federal law how would that to be interpreted. Your claim and case doesn't involve the issue of interpreting a tariff.

MR. CARTER: Respectfully I would suggest, your

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Honor, that the escrow provision itself, paragraph 7.3 of the First Amendment it seeks to a calculation, that Delta calculation as it is called, which is a calculation between the rates that in this case the telecom opting into the agreement pays, pursuant to the rates for local traffic and a calculation between that and the rates that would have approved if the rate had been the interstate tariff rate so in order to arrive at the calculation of what the Delta calculation will be is the difference between local rates and interstate tariff rates. traffic that's subject to this provision, paragraph 7.3 is traffic that AT&T contends is long distance interstate traffic. It is traffic that AT&T contends is subject to its interstate tariff and ultimately this issue about what compensation is due. As you are recognize in the first question to Mr. Friedman, your Honor, is how long has the FCC been considering this issue. This issue about what compensation will be due is an issue that will be ultimately decided by the Federal Communications Commission so the provision itself -- you can take a very narrow view of the provision, I would submit, that looks only at the question of what does the escrow provision In order to get the understanding of what the escrow provision intended to do, what the escrow provision is intended to accomplish, requires the parties

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to look not simply at the Interconnection Agreement but also to look at AT&T's interstate tariff and the interstate tariff we submit is a central part of this analysis and the analysis that's required.

THE COURT: You need to take a breath. She needs to the take it done. I need to get a word in edgewise unless you don't think what I'm thinking.

MR. CARTER: No, ma'am.

THE COURT: That is all very interesting argument but it is beside the point of your complaint. There isn't one word in your complaint that you raise the question that this tariff that AT&T wants to charge which they are not charging is my understanding currently is the wrong one. Indeed your complaint says "The parties have intentionally held their dispute about which rate is appropriate in abeyance. That's your word. And the dispute which you come to court over relates to AT&T's view of whether you should escrow money pending the outcome of the rate dispute. So when I read this complaint, I guess I breath a sigh of relief. ever have to decide what tariff applies under your complaint. I don't how, sir, I will ever be interpreting which transfer applies or what the tariff says. doesn't seem to be a dispute about what the difference between the two rates is every month. The dispute is

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over do you count them by month only and wipe the slate clean or do you add up the months one after another cumulatively. Do you count all 13 together or do you count one together? In that long explanation I just gave of what I read your complaint as never once did I say the federal tariff word. The federal tariff is not an issue. That's quite distinct from the Fourth Circuit Verizon Maryland case. Besides which the posture of the case was in a different posture. In terms of the Fourth Circuit statement, yes, here there was a federal issue, my reading of that opinion is yes because they had to dig into the tariff issue. Much as I did in the Global Naps case in one of the decisions I made but your complaint isn't that complaint. Your complaint is we entered into effect a contract. We have a dispute about one of the provisions of that contract which is required to be an interconnect agreement. Isn't related to the tariff. The interpretation of the tariff in any way. It is related to the word we picked Delta in the agreement. So I don't see how the Fourth Circuit case helps you.

MR. CARTER: Your Honor, I don't want to argue with your interpretation of the Fourth Circuit opinion.

I will only add that it is my reading of the Fourth

Circuit opinion that they took a broader view of disputes and nature between the parties and that view in the

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holding of the central tenet of what they included is there is a payment of intercarrier compensation is a sufficient federal question to establish federal question jurisdiction. I believe that the escrow provision in our agreement speaks directly to the requirements to make intercarrier compensation payments.

THE COURT: Okay. You rely on my decision in the Global Naps case and the issue of subject matter jurisdiction which I decided I did have jurisdiction in that case, despite the defendant's motion to dismiss on the theory that it was a mire interconnection agreement and therefore there was no federal jurisdiction much like AT&T argues here but my understanding of the circuit's affirmance of me on that decision is they concluded I did have federal jurisdiction, not unlike the Fourth Circuit. While the dispute was about an interconnection agreement that isn't what gave me jurisdiction because on the face of the well-pleaded complaint rule, there was put at issue a tariff question and given it was an FCC tariff that did arise under federal law the FTCA and therefore, 1331 jurisdiction flowed from 1337 but again I don't see anything in your complaint that raises a dispute about -well pleaded dispute about a tariff.

MR. CARTER: I don't disagree with you with your conclusions about the reasons the Second Circuit

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ultimately held your determination in the SNET v. Global Naps case. I respectfully subject, however, that what I interpret to be your reasoning, the reasoning that you a applied in your conclusion that the Interconnection Agreement itself gave rise to a 1331 jurisdiction is the appropriate analysis and the same analysis that we ask you to apply here today. It is also the analysis that the Eastern District of Virginia in the Central Telephone case we cited applied very recently. That is that that court concluded that the breach of the Interconnection Agreement itself gave rise to our allegation regarding the interpretation breached in their interconnection agreement itself gave rise to 1331 jurisdiction. I think that case is particularly on point here today because it was in fact a disagreement between parties about whether traffic was subject to intercarrier compensation payment and what the appropriate payments s were for that traffic and so the court there concluded that as I read the opinion, the court concluded that there's jurisdiction over claims involving the interpretation or enforcement of interconnection agreement and there's not a requirement to exhaust administrative remedies in the various Public Utility Commission.

THE COURT: I thought in the Eastern District decision. I was trying to refresh my memory. It is

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Judge Payne. I'm not familiar with Judge Payne. opinion and I may be wrong and apologize. You correct me if I'm mistaken. I thought the context of that dispute while it was a claimed breach of contract related to I think it was Sprint's position that they didn't have to pay a federal tariff which was not unlike Global Naps in my SNET case whose position was basically we're connected to SNET but we don't owe them any money. SNET alleged yes, you do. You have to pay this federal tariff. You are within the zone of the type of services covered by the tariff. I don't know that the Virginia District Court's decision, the Eastern District of Virginia, Judge Pain's decision is really any different than any Global I read a lot of cases and could have forgot the Tell me if I'm wrong if that case is more like ICA. There's a term in the ICA that the parties dispute and it doesn't relate to the tariff. And you want to sue off that dispute.

MR. CARTER: Certainly, your Honor.

It is my understanding that the Interconnection

Agreement that the Central Telephone case does involve

the interpretation of the Interconnection Agreement.

That Interconnection Agreement spoke specifically in the

way that our Interconnection Agreement does about what

should happen to VOIP or IPPS traffic in the compensation

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that should be due there. So I would say that that is my understanding that that agreement, the Interconnection Agreement, did as you might suggest, incorporate by reference, provisions of the tariff that was at issue but that really the court's finding, the holding of that opinion, is that it was interpreting an Interconnection Agreement and that it had authority jurisdiction to do so pursuant to 1331.

THE COURT: All right. I'm just reading from the judge's opinion at \*776 of whatever printout I have I guess it is Central Telephone. It is a West Law print. The citation actually public opinion 759 F.Supp 2d, 772. This is the published page 776. There the Court is reciting the factual background. It says "in June '09, Sprint altered court and for the first time since the effective date of any ICA lodged a series of disputes over VOIP originated traffic contending the ICA's did not make Sprint liable to pay the charges re: tariff for this traffic. To me that sounds like the Global Naps people in the SNET case which as I said, the circuit in my view said yes, Hall, you are right. had jurisdiction. Even though it involved an ICA, the dispute could only be resolved by interpreting a federal tariff and its applicability. I suggest to you that I don't have that in this case. You can point to me

something in your complaint a interpretation of a tariff is at issue, but I don't think you have that.

MR. CARTER: No. Your Honor, I wouldn't suggest that to reach the resolution of the escrow provision, you have to interpret our tariff.

I would for another moment focus on the Central Telephone case. I believe that the language that you read the central part of the facts was that the resolution of the dispute was a resolution of the dispute that would turn not on the interpretation of the tariff but on the interpretation of the plain language of the Interconnection Agreement. So I understand that --

THE COURT: Which case? You think that's Central?

MR. CARTER: Central Telephone. I believe it turns -- the interpretation of the judge's ultimate determination when it awarded judgment to Central Telephone Company in that case. It did it based on the language of the Interconnection Agreement. It didn't conclude that the tariff expressly provided for the payment of the intercarrier compensation for VOIP traffic rather it concluded that the Interconnection Agreement. The negotiated Interconnection Agreement between the parties was what gave rise to the requirements to make intercarrier compensation payments. I think that is

analogous to our situation here. The payments that we are talking about that are required -- that AT&T contends we must pay and that Infotelecom contends it already paid a sufficient amount of money are requirements that are directly impacted by and directly related to intercarrier compensation payments. I admit that we are not asking you to interpret the federal tariff to reach that.

THE COURT: You haven't alleged that AT&T is insisting that you pay -- I assume it is the higher tariff they would want the FCC to say applies.

MR. CARTER: Certainly AT&T submits invoices to us on a monthly basis that are invoices that are their view that the tariff traffic applies in this case. And that it is from those invoices that reflect the tariff payments that we calculate the monthly --

THE COURT: The bill. The ICA that you entered into, are tagged on with the level three ICA, provides, does it not by its terms, that AT&T has agreed to forebear from collecting those higher tariffs so long as you don't violate the ICA, one of which provision is the Delta escrow issue, right?

MR. CARTER: As long as we make the payment of the local.

THE COURT: The payment you agree to pay?

MR. CARTER: Correct.